Report to the Legislature: Professional Development Expenditures FY08

Line-item 7061-0008
June 2009
Dear Members of the General Court:

The Department of Elementary and Secondary Education respectfully submits this “Report to the Legislature: Professional Development Expenditures” pursuant to Chapter 182 of the Acts of 2008, line-item 7061-0008, which states:

“that each school district shall report annually to the department of elementary and secondary education on its professional development expenditures, in a manner and form prescribed by the commissioner and consistent with the accountability requirements of the federal No Child Left Behind Act P.L.107-110; and provided further, that the department of elementary and secondary education shall report annually to the house and senate committees on ways and means on school districts’ professional development spending...”

All public school districts report professional development expenditures as part of the required End of Year Financial Report in four areas: professional development leadership, teacher/instructional staff professional days, substitute salaries for teachers/instructional staff, and professional development stipends, providers, and expenses. For FY08, professional development spending rose to $203 million statewide, nearly attaining the peak amount of $212,035,380 in FY03. The median district spent $138 per pupil.

In addition to this report on professional development expenditures, the FY09 budget has specific line-item appropriations and legislative reports for targeted professional development opportunities in mathematics and science content training (http://www.doe.mass.edu/research/reports/0209mathsci.pdf) and English language acquisition professional development (http://www.doe.mass.edu/research/reports/0509elapd.pdf). Professional development provides critical support for educators in the state’s efforts to reduce the achievement gap.

If you have questions please feel free to contact me.

Sincerely,

Mitchell D. Chester, Ed.D.
Commissioner of Elementary and Secondary Education
Introduction

The Department of Education respectfully submits this “Report on Professional Development Expenditures” pursuant to Chapter 182 of the Acts of 2009, line-item 7061-0008, which states:

“that each school district shall report annually to the department of elementary and secondary education on its professional development expenditures, in a manner and form prescribed by the commissioner and consistent with the accountability requirements of the federal No Child Left Behind Act P.L.107-110; and provided further, that the department of elementary and secondary education shall report annually to the house and senate committees on ways and means on school districts’ professional development spending...”

All school districts in the Commonwealth are required to file an End of Year Financial Report (EOYFR) with the Department of Elementary and Secondary Education (ESE) that details spending activity for the most recently completed fiscal year. The EOYFR data base is the source for the following analysis.

Description of Functional Areas and Source of Funds

There are four separate subcategories in the ESE chart of accounts related to professional development. The functional areas are:

- **Professional development leadership (2351)** includes the full-time or prorated salaries of directors who spend at least 50 percent of their time engaged in leadership activities.

- **Teacher/instructional staff professional days (2353)** includes the salaries of teachers and instructional staff who participate in in-service days beyond the contractual number of days of instruction (greater than 180), where at least 50 percent of the day is devoted to professional development. This code also includes stipends for professional staff providing professional development services beyond the regular length of the school day.

- **Substitute salaries for teachers/instructional staff at professional development (2355)**

- **Professional development stipends, providers, and expenses (2357)** includes salaries for teacher trainers, full-time or prorated shares of salaries of instructional supervisors, teachers and other professional staff who spend 50 percent or more of their time providing professional development. This category includes professional staff providing training and support to new teachers, teachers being
trained to implement new curriculum or instructional practices, and/or teachers targeted for training and support to remedy performance weaknesses. It also includes master and mentor teachers, curriculum implementation coaches, and others whose job function is to provide in-district professional development.

**Professional Development Expenditures, All Funding Sources**

Professional development spending statewide rose from $199.4 million in FY07 to $203.0 million in FY08, a modest 1.8 percent. It sustained the gains made in FY07 after the two previous years had shown declines.

![Chart 1](#)

**Chart 1**

**Professional Development Spending FY04 to FY08**

**Massachusetts Public School Districts**

<table>
<thead>
<tr>
<th></th>
<th>FY04</th>
<th>FY05</th>
<th>FY06</th>
<th>FY07</th>
<th>FY08</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total</td>
<td>201,543,015</td>
<td>184,671,802</td>
<td>182,637,194</td>
<td>199,440,886</td>
<td>203,070,957</td>
</tr>
<tr>
<td>Stipends, Providers and Expenses</td>
<td>123,004,806</td>
<td>105,887,452</td>
<td>105,999,805</td>
<td>121,260,014</td>
<td>117,301,932</td>
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<tr>
<td>Substitutes for Instructional Staff</td>
<td>4,390,304</td>
<td>4,499,275</td>
<td>4,753,504</td>
<td>4,261,341</td>
<td>4,003,675</td>
</tr>
<tr>
<td>Teacher Professional Days</td>
<td>56,841,849</td>
<td>54,974,658</td>
<td>52,397,226</td>
<td>56,232,357</td>
<td>55,788,656</td>
</tr>
<tr>
<td>PD Leadership</td>
<td>17,306,056</td>
<td>19,310,417</td>
<td>19,486,659</td>
<td>17,687,174</td>
<td>25,976,694</td>
</tr>
</tbody>
</table>

*Table 1: Spending On Professional Development, by Functional Area, FY04 to FY08*
Districts rely much more heavily upon grants to support their professional development activities than they do for other costs. In FY08, 39 percent of the $203 million spent around the Commonwealth was from state and federal grants, compared to just six percent of total expenditures on all functional areas.

**Chart 2: PD Spending FY08 By Funding Source**

<table>
<thead>
<tr>
<th>Source</th>
<th>Amount</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>school committee</td>
<td>119,414,007</td>
<td>59%</td>
</tr>
<tr>
<td>federal grants</td>
<td>66,623,064</td>
<td>33%</td>
</tr>
<tr>
<td>state grants</td>
<td>12,473,442</td>
<td>6%</td>
</tr>
<tr>
<td>other</td>
<td>4,560,444</td>
<td>2%</td>
</tr>
</tbody>
</table>

There is much variation among school districts in how much is spent on professional development. In FY08 thirteen districts spent more than $400 per pupil, while 39 districts spent less than $50 per pupil. The median amount was $139 per pupil.

**Chart 3: PD Spending Ranges Per Pupil**

Number of Districts, FY08

- less than $50: 79
- 50-100: 12
- 100-200: 39
- 200-400: 67
- 400+: 131

Detailed listings of each district’s expenditures for professional development as well as all school functional areas can be found on the ESE school finance website [http://finance1.doe.mass.edu/statistics/functiono8_note.html](http://finance1.doe.mass.edu/statistics/functiono8_note.html)
Summary

All public school districts report professional development expenditures as part of the required End of Year Financial Report in four areas: professional development leadership, teacher/instructional staff professional days, substitute salaries for teachers/instructional staff, and professional development stipends, providers, and expenses. In FY08, professional development spending rose slightly, to $203 million statewide, nearly attaining the peak amount from FY03. The median district spent $139 per pupil.
Chapter 182 of the Acts of 2008

7061-0008 For school aid to cities, towns, regional school districts, counties maintaining agricultural schools, independent vocational schools and independent agricultural and technical schools to be distributed under chapters 70 and 76 of the General Laws and section 3; provided, that $200,000 of the funds allocated from this item to the city of Lawrence by said section 3 shall be transferred to the University of Massachusetts at Lowell for its college preparation program; provided further, that each school district shall report annually to the department of elementary and secondary education on its professional development expenditures, in a manner and form prescribed by the commissioner and consistent with the accountability requirements of the federal No Child Left Behind Act P.L.107-110; and provided further, that the department of elementary and secondary education shall report annually to the house and senate committees on ways and means on school districts’ professional development spending $3,948,824,061